



## NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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Charlie Janssen  
State Auditor

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July 7, 2022

Bradley Ekwerekwu, Chief Executive Officer  
Learning Community of Douglas and Sarpy Counties  
1612 N. 24<sup>th</sup> Street  
Omaha, Nebraska 68110

Dear Mr. Ekwerekwu:

Attached is a copy of the audit report of the Learning Community of Douglas and Sarpy Counties for the fiscal year ended August 31, 2021. You can also access the report on our website at [auditors.nebraska.gov](http://auditors.nebraska.gov).

If you have any questions concerning this report, please do not hesitate to write or call.

Sincerely,

A handwritten signature in black ink that reads "C. J. Janssen".

Charlie Janssen  
Auditor of Public Accounts

Enclosure

cc: Allen Hager, Council Chair

**AUDIT REPORT  
OF THE  
LEARNING COMMUNITY OF  
DOUGLAS AND SARPY COUNTIES**

**SEPTEMBER 1, 2020, THROUGH AUGUST 31, 2021**

**This document is an official public record of the State of Nebraska, issued by  
the Auditor of Public Accounts.**

**Modification of this document may change the accuracy of the original  
document and may be prohibited by law.**

**Issued on July 7, 2022**

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

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LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

**KEY OFFICIALS AND CONTACT INFORMATION**

**Council Members**

<b>Name</b>	<b>Title</b>
Clarice Jackson	Subcouncil 1
Brian Thommes	Subcouncil 1 – Council Vice Chair
Nathan Zingg	Subcouncil 2
Carol Hahn	Subcouncil 2 – Council Secretary
Mark Hoeger	Subcouncil 3 – Council Treasurer
Melinda Kozel	Subcouncil 3
Lisa Schoenberger	Subcouncil 4
Allen Hager	Subcouncil 4 – Council Chair
Tonya Ward	Subcouncil 5
Erik Servellon	Subcouncil 5
Andrew Brock	Subcouncil 6
Tim Hall	Subcouncil 6

**Learning Community of Douglas and Sarpy Counties Leadership**

<b>Name</b>	<b>Title</b>
Bradley Ekwerekwu	Chief Executive Officer

Learning Community of Douglas and Sarpy Counties  
1612 N. 24<sup>th</sup> Street  
Omaha, NE 68110  
[www.learningcommunityds.org](http://www.learningcommunityds.org)



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LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

## **INDEPENDENT AUDITOR'S REPORT**

Learning Community Coordinating Council  
Learning Community of Douglas and Sarpy Counties  
Omaha, Nebraska

### ***Report on the Financial Statements***

We have audited the accompanying cash-basis financial statements of the governmental activities and each major fund of the Learning Community of Douglas and Sarpy Counties (Learning Community), as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the Learning Community's basic financial statements, as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Learning Community's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Learning Community's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used, and the reasonableness of significant accounting estimates made, by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities and each major fund of the Learning Community as of August 31, 2021, and the respective changes in cash-basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

***Basis of Accounting***

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

***Other Matters***

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole, which collectively comprise the Learning Community's basic financial statements. The Management's Discussion and Analysis and Budgetary Comparison information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Management's Discussion and Analysis and Budgetary Comparison information has not been subjected to the auditing procedures applied in the audit of the basic financial statements; accordingly, we do not express an opinion or provide any assurance on such information.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2022, on our consideration of the Learning Community's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Learning Community's internal control over financial reporting and compliance.



Mark Avery, CPA  
Assistant Deputy Auditor

June 27, 2022

## LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

### MANAGEMENT'S DISCUSSION AND ANALYSIS

The Learning Community of Douglas and Sarpy Counties (Learning Community) presents this Management's Discussion and Analysis of its financial statements to provide a narrative overview and analysis of the financial activities as of and for the fiscal years ended August 31, 2021, and 2020. Please read it in conjunction with the Learning Community's financial statements, which begin on page 7.

#### Financial Highlights

- General Fund receipts increased for the year ended August 31, 2021, compared to the year ended 2020, with receipts of \$478,711 and \$28,067, respectively. General Fund disbursements decreased from \$590,971 in fiscal year 2020 to \$589,791 in fiscal year 2021. The Learning Community's General Fund balance decreased from \$252,031 at the end of fiscal year 2020 to \$140,951 at the end of fiscal year 2021.
- Elementary Learning Centers Fund receipts increased for the year ended August 31, 2021, compared to the year ended August 31, 2020, with receipts of \$11,104,284 and \$10,142,589, respectively. The increase is primarily due to increased property valuations of 7.32% resulting in increased tax collections from its tax levy of \$0.015 and \$0.014802 per \$100 of assessed valuation in 2021 and 2020, respectively. Elementary Learning Centers Fund disbursements decreased for the year ended August 31, 2021, compared to the year ended August 31, 2020, with disbursements of \$7,754,634 and \$7,845,430, respectively.

#### Using This Annual Report

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the Learning Community's financial activities.
- The government-wide financial statements consist of a Statement of Net Position – Cash Basis and a Statement of Activities – Cash Basis. These statements provide information about the activities of the Learning Community as a whole and present an overall view of the Learning Community's finances.
- The fund financial statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the Learning Community's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The fund financial statements of the Learning Community only include governmental activities. The Learning Community has no business type (proprietary) or fiduciary funds.
- Notes to the financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- The budgetary schedules, included as supplementary information, provide information that further explains and supports the financial statements with a comparison of the Learning Community's budget for the year.

### **FINANCIAL ANALYSIS OF THE LEARNING COMMUNITY**

#### Net Position

The Learning Community's net position reported in the Statement of Net Position – Cash Basis represents the financial position of the Learning Community. The Learning Community's net position as of August 31, 2021, and 2020 amounted to \$13,322,253 and \$10,037,448, respectively. The increase in net position primarily resulted from increased revenue in 2021 primarily resulting from increased property valuations in Douglas and Sarpy counties bringing an increase in tax receipts from the tax levy of \$0.01625 and \$0.016052 per \$100 of assessed valuation in 2021 and 2020, respectively.

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

MANAGEMENT'S DISCUSSION AND ANALYSIS

(Continued)

**Governmental Activities**

A summary of the governmental activities of the Learning Community are as follows:

	Fiscal year ended August 31, 2021	Fiscal year ended August 31, 2020	Change from Prior Year
Receipts:			
Property and other taxes	\$ 11,265,591	10,200,402	1,065,189
State appropriations	1,191,151	731,569	459,582
Investment earnings	7,432	7,812	(380)
Other	8,400	28,067	(19,667)
Total receipts	<u>12,472,574</u>	<u>10,967,850</u>	<u>1,504,724</u>
Disbursements:			
Elementary learning centers	8,597,978	8,667,310	(79,332)
Coordinating Council	43,600	28,392	15,208
Administration	546,191	562,579	(16,388)
Total disbursements	<u>9,187,769</u>	<u>9,268,281</u>	<u>(80,512)</u>
Change in net position	<u>\$ 3,284,805</u>	<u>1,699,569</u>	<u>1,585,236</u>

**Individual Fund Analysis**

As mentioned previously, the fund financial statements report the Learning Community's activities in more detail than the government-wide statements by providing information about the most significant funds. The fund financial statements of the Learning Community only include governmental activities – the General Fund, Capital Projects Fund, and the Elementary Learning Centers Fund.

*General Fund* – The General Fund is funded by appropriations from the State of Nebraska. The General Fund fund balance amounted to \$140,951 as of August 31, 2021, a decrease of \$111,080 from the fund balance as of August 31, 2020. General Fund disbursements were less than total budgeted disbursements in the amount of \$4,959.

*Capital Projects Fund* – The Capital Projects Fund consists of unspent tax levies restricted by State statute for capital projects and lease or leasehold improvements. The Capital Projects Fund fund balance amounted to \$799,383 as of August 31, 2021, an increase of \$46,235 from the fund balance as of August 31, 2020. In 2021 and 2020, respectively, \$843,344 and \$831,880 was expended for purposes of leases and leasehold improvements for elementary learning centers.

*Elementary Learning Centers Fund* – The Elementary Learning Centers Fund is funded through taxes and other receipts restricted for purposes of supporting elementary learning center program activities. The Elementary Learning Centers Fund balance amounted to \$12,381,919 as of August 31, 2021, an increase of \$3,349,650 from the fund balance as of August 31, 2020. Disbursements of \$7,754,634 were less than total budgeted disbursements of \$9,184,922 in the amount of \$1,430,288.



LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

(Concluded)

**Economic Factors Bearing on the Learning Community's Future**

At the time these financial statements were prepared, the Learning Community was aware of several circumstances that impact the future activities of the Learning Community:

- The taxable property valuation for the Learning Community for 2021/2022 increased by 6.15% from the 2020/2021 property valuation.
- The Elementary Learning Centers Fund tax levy rate for 2022 decreased to \$0.014993 per \$100 of assessed valuation compared to the 2021 levy rate at \$0.015 per \$100 of assessed valuation.
- The Capital Projects Fund tax levy rate for 2022 is consistent with the 2021 levy rate at \$0.00125 per \$100 of assessed valuation.
- General Fund monies, which are received through state appropriations, are subject to modification by the Nebraska Unicameral Legislature.

**Contacting the Learning Community's Financial Management**

This financial report is designed to provide the citizens, taxpayers, legislators, and member school districts with a general overview of the Learning Community's finances and to demonstrate the Learning Community's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Learning Community of Douglas and Sarpy Counties, 1612 N. 24<sup>th</sup> Street, Omaha, NE, 68110.

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

**Statement of Net Position – Cash Basis**

August 31, 2021

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 11,965,147
Cash held by County Treasurer	<u>1,357,106</u>
Total assets	<u>\$ 13,322,253</u>
<b>NET POSITION</b>	
Restricted for:	
Leases and leasehold improvements	\$ 799,383
Research and evaluation	222,109
Elementary learning centers	12,237,866
Unrestricted	<u>62,895</u>
Total net position	<u>\$ 13,322,253</u>

*See accompanying notes to the financial statements.*

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

**Statement of Activities – Cash Basis**  
For the Year Ended August 31, 2021

	<b>Governmental Activities Total</b>	<b>FUNCTION</b>		
		<b>Administration</b>	<b>Coordinating Council</b>	<b>Elementary Learning Centers</b>
<b>DISBURSEMENTS</b>				
Personnel services	\$ 675,699	386,780	--	288,919
Contracted/purchased services	7,625,017	125,863	42,233	7,456,921
Supplies and materials	19,650	14,365	487	4,798
Occupancy	849,356	2,152	--	847,204
Other	18,047	17,031	880	136
Total disbursements	<u>9,187,769</u>	<u>546,191</u>	<u>43,600</u>	<u>8,597,978</u>
<b>RECEIPTS</b>				
Property and other taxes	11,265,591			
State appropriations	1,191,151			
Investment earnings	7,432			
Other	8,400			
Total receipts	<u>12,472,574</u>			
CHANGE IN NET POSITION	3,284,805			
NET POSITION, BEGINNING OF YEAR	<u>10,037,448</u>			
NET POSITION, END OF YEAR	<u>\$ 13,322,253</u>			

*See accompanying notes to the financial statements.*

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

**Balance Sheet – Governmental Funds – Cash Basis**  
August 31, 2021

	<b>Major Funds</b>			<b>Total Governmental Funds</b>
	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>Elementary Learning Centers Fund</b>	
<b>ASSETS</b>				
Cash and cash equivalents	\$ 140,951	694,997	11,129,199	11,965,147
Cash held by County Treasurer	--	104,386	1,252,720	1,357,106
Total assets	<u>\$ 140,951</u>	<u>799,383</u>	<u>12,381,919</u>	<u>13,322,253</u>
<b>FUND BALANCES</b>				
Restricted for leases and leasehold improvements	\$ --	799,383	--	799,383
Restricted for research and evaluation	78,056	--	144,053	222,109
Restricted for elementary learning centers	--	--	12,237,866	12,237,866
Unassigned	<u>62,895</u>	<u>--</u>	<u>--</u>	<u>62,895</u>
Total fund balances	<u>\$ 140,951</u>	<u>799,383</u>	<u>12,381,919</u>	<u>13,322,253</u>

*See accompanying notes to the financial statements.*

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

**Statement of Receipts, Disbursements, and Changes in Fund Balances –  
Governmental Funds – Cash Basis**  
For the Year Ended August 31, 2021

	<b>Major Funds</b>			<b>Total Governmental Funds</b>
	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>Elementary Learning Centers Fund</b>	
<b>RECEIPTS</b>				
Property and other taxes	\$ --	889,579	10,376,012	11,265,591
State appropriations	470,000	--	721,151	1,191,151
Investment earnings	311	--	7,121	7,432
Other	8,400	--	--	8,400
Total receipts	<u>478,711</u>	<u>889,579</u>	<u>11,104,284</u>	<u>12,472,574</u>
<b>DISBURSEMENTS</b>				
Elementary learning centers	--	843,344	7,754,634	8,597,978
Coordinating Council	43,600	--	--	43,600
Administration	546,191	--	--	546,191
Total disbursements	<u>589,791</u>	<u>843,344</u>	<u>7,754,634</u>	<u>9,187,769</u>
<b>EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS</b>				
	(111,080)	46,235	3,349,650	3,284,805
<b>FUND BALANCES, BEGINNING OF YEAR</b>	<u>252,031</u>	<u>753,148</u>	<u>9,032,269</u>	<u>10,037,448</u>
<b>FUND BALANCES, END OF YEAR</b>	<u>\$ 140,951</u>	<u>799,383</u>	<u>12,381,919</u>	<u>13,322,253</u>

*See accompanying notes to the financial statements.*

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

NOTES TO FINANCIAL STATEMENTS

1. **Summary of Significant Accounting Policies**

The following is a summary of the significant accounting policies of the Learning Community of Douglas and Sarpy Counties (Learning Community) consistently applied in the preparation of the accompanying financial statements. The Learning Community's financial statements are presented on the cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

**A. Reporting Entity**

The Learning Community is a tax-exempt political subdivision in the State of Nebraska organized under Neb. Rev. Stat. § 79-2102 (Reissue 2014). The geographic area served by the Learning Community consists of the metropolitan area surrounding Omaha, Nebraska, generally located within Douglas, Sarpy, and Washington Counties, and includes the geographic territory of the 11 school districts headquartered in Douglas and Sarpy Counties. The Learning Community is governed by a 12-member Learning Community Coordinating Council elected from its six Subcouncil Districts, and with regard to each of its six Subcouncil Districts, an Achievement Subcouncil composed of the Learning Community Coordinating Council's members, who represent the Subcouncil District.

The Learning Community's financial statements are presented as the primary government and include all the funds and activities for which the Learning Community is financially accountable.

**B. Basis of Presentation**

**Government-Wide Financial Statements.** The government-wide financial statements include the Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis, which present information about the Learning Community as a whole. The statements present the Learning Community's financial statements as governmental activities. The Learning Community has no business type or fiduciary activities. Governmental activities are generally financed through taxes, intergovernmental revenues, and other non-exchange transactions.

**Fund Financial Statements.** Fund financial statements report information about the Learning Community's funds. The Learning Community consists of three funds: the General Fund, the Capital Projects Fund, and the Elementary Learning Centers Fund.

Separate columns are presented for each major governmental fund in the fund financial statements. The Learning Community has three governmental funds in the fund financial statements, described below:

**General Fund** – The General Fund is the operating fund of the Learning Community. It is used to account for all financial resources except those required to be accounted for in other funds.

**Capital Projects Fund** – The Capital Projects Fund is used to account for taxes levied and other receipts used to acquire or improve sites and/or erect, alter or improve buildings, and to finance facility lease payments and any leasehold improvements.

**Elementary Learning Centers Fund** – The Elementary Learning Centers Fund is used to account for taxes levied and other receipts used to support elementary learning center program activities.

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

C. **Measurement Focus and Basis of Accounting**

The government-wide and fund financial statements are presented using a cash basis measurement focus. The reported net position and fund balances are considered a measurement of “available cash and investments.” The activities reported focus on cash received and cash disbursed.

Under the cash basis of accounting, revenues are recognized when cash is received by the Learning Community, and expenditures are recognized when paid.

D. **Budget Process**

The Learning Community is required by State law to adopt annual operating budgets at the fund level for its three funds. Budgets are prepared and presented on the cash basis of accounting, which is consistent with the basis of accounting used in presenting the basic financial statements and with the requirements of the State of Nebraska Budget Act.

Public hearings are held to obtain taxpayer comments regarding the proposed budget, and the budget is legally adopted by the Learning Community Coordinating Council on or before September 1 through passage of a resolution in accordance with State statutes. Total disbursements cannot legally exceed the adopted budget. Any revisions for increases in the budget must be approved by the Learning Community Coordinating Council following a hearing to obtain taxpayer comments.

E. **Property Taxes**

Under Neb. Rev. Stat. § 79-2104 (Cum. Supp. 2020), the Learning Community Coordinating Council has the authority to levy the following property taxes:

- Capital Projects Levy (between \$0.00 and \$0.005, as noted in Neb. Rev. Stat. § 77-3442 (Cum. Supp. 2020), per \$100 of assessed valuation) to be used by the Learning Community for capital projects related to elementary learning centers or new focus schools or programs.
- Elementary Learning Center Levy (between \$0.00 and \$0.015, as noted in Neb. Rev. Stat. § 77-3442 (Cum. Supp. 2020), per \$100 of assessed valuation) for elementary learning center operations, pilot projects, and employees.

The property tax requirement resulting from the budgeting process is utilized to establish the tax levy in accordance with State statutes, which attaches as an enforceable lien on the property within the Learning Community as of December 31. Taxes are due as of that date. One half of the real estate taxes become delinquent after the following April 1, and the second one half is delinquent after August 1. The combined tax levy of the Learning Community for the year ended August 31, 2021, per \$100 of assessed valuation, was as follows:

	<u>Levy Rate</u>		<u>Amount</u>
Capital Projects Levy	\$ 0.001250	\$	860,089
Elementary Learning Center Levy	0.015000		10,321,063

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

**F. Cash and Cash Equivalents**

The Learning Community's cash and cash equivalents are considered to be cash and short-term investments with original maturities of three months or less from the date of acquisition.

**G. Net Position**

Net position of the Learning Community is classified in two components:

- *Restricted net position* is noncapital net position that must be used for a particular purpose, as specified by creditors, grantors, contributors or laws or regulations external to the Learning Community.
- *Unrestricted net position* is remaining net position that does not meet the definition of restricted.

**H. Fund Balances**

In the governmental fund financial statements, fund balances are classified as follows:

*Nonspendable* – This component of fund balance consists of amounts that are not in a spendable form or are required to be maintained intact. At August 31, 2021, the Learning Community had no nonspendable fund balances.

*Restricted* – This component of fund balance consists of amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally, or through enabling legislation. Effectively, restrictions may be changed or lifted only with the consent of resource providers. At August 31, 2021, the Learning Community had restricted fund balances of \$13,259,358.

*Committed* – This component of fund balance consists of amounts that can be used only for the specific purposes determined by a formal action by the Learning Community Coordinating Council. Commitments may be changed or lifted only by the Learning Community taking the same formal action that imposed the constraint originally. At August 31, 2021, the Learning Community had no committed fund balances.

*Assigned* – This component of fund balance consists of amounts intended to be used by the Learning Community for specific purposes, as intended by the Learning Community Coordinating Council. At August 31, 2021, the Learning Community had no assigned fund balances.

*Unassigned* – This component of fund balance is the residual classification for the General Fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose.

The Learning Community first applies restricted resources when a disbursement is incurred for purposes for which both restricted and unrestricted resources are available.



LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Concluded)

I. **Subsequent Events**

The Learning Community considered events occurring through June 27, 2022, for recognition or disclosure in the financial statements as subsequent events. That date is the date the financial statements were available to be issued.

2. **Deposits**

Neb. Rev. Stat. § 77-2341(1) (Reissue 2018) provides that the Learning Community Coordinating Council may invest in the following:

*[C]ertificates of deposit, in time deposits, and in any securities in which the state investment officer is authorized to invest pursuant to the Nebraska Capital Expansion Act and the Nebraska State Funds Investment Act and as provided in the authorized investment guidelines of the Nebraska Investment Council in effect on the date the investment is made.*

**Credit Risk:**

Custodial credit risk is the risk that, in event of a bank failure, the Learning Community's deposits may not be returned. The Learning Community does not have a formal deposit policy for custodial credit risk beyond requirements set forth by State statute. At August 31, 2021, the Learning Community had no deposits exposed to custodial credit risk.

As of August 31, 2021, the carrying amount of the Learning Community's deposits was \$11,965,147, and the bank balance was \$12,100,910. The deposits were fully collateralized as of August 31, 2021, as follows:

Insured (FDIC) or collateralized with securities held by the Learning Community	\$ 250,000
Collateralized with securities held by the pledging financial institution in the Learning Community's name	<u>11,850,910</u>
	<u>\$ 12,100,910</u>

3. **Funds Held by County Treasurer**

Funds in the amount of \$1,215,829, \$138,078, and \$3,199 were held by the Douglas, Sarpy, and Washington County Treasurers, respectively, for the Elementary Learning Centers Fund and the Capital Projects Fund of the Learning Community as of August 31, 2021. These amounts are remitted to the Learning Community subsequent to year end.

4. **Operating Lease Commitments**

The Learning Community leases office space under various operating lease agreements that have non-cancelable lease terms in excess of one year. Rental expenditures relating to these leases for the year ended August 31, 2021, amounted to \$843,344.

The following is a schedule by year of future minimum lease payments under operating leases as of August 31, 2021, that have initial or remaining lease terms in excess of one year:

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

NOTES TO FINANCIAL STATEMENTS  
(Concluded)

4. **Operating Lease Commitments** (Concluded)

<u>Year Ended August 31,</u>	<u>Amount</u>
2022	\$ 803,940
2023	807,630
2024	810,386
2025	407,279
2026	146,227
2027-2031	776,193
2032-2036	332,645

5. **Tax Abatements**

Tax abatements are a reduction in tax revenue that result from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenue to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

Property tax revenue of the Learning Community were reduced by the following amounts for the year ended August 31, 2021, under agreements entered into by the following entities:

<u>Entity</u>	<u>Tax Abatement Program</u>	<u>Amount of Tax Abated</u>
City of Omaha	Tax Increment Financing	\$ 314,111
City of Bellevue	Tax Increment Financing	19,573

6. **Contingencies**

The Learning Community is exposed to various risks of loss related to torts; theft; damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Learning Community carries commercial insurance for risks of loss, including workers' compensation. The Learning Community assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage since its inception in January 2009. Significant coverage includes:

General Liability Claim	\$	<u>Maximum Coverage</u> 2,000,000
Workers' Compensation Claim	\$	500,000
Crime/Employee Dishonesty Claim	\$	1,000,000
Auto Claim	\$	1,000,000
Umbrella Policy	\$	4,000,000
School Leader Risk Protector	\$	3,000,000

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

**Other Information –  
Budgetary Comparison Schedule – General Fund  
For the Year Ended August 31, 2021**

	BUDGETED AMOUNTS		ACTUAL AMOUNTS	VARIANCE WITH FINAL BUDGET - POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
RECEIPTS				
State appropriations	\$ 470,000	470,000	470,000	--
Investment earnings	--	--	311	311
Other	--	--	8,400	8,400
Total receipts	<u>470,000</u>	<u>470,000</u>	<u>478,711</u>	<u>8,711</u>
DISBURSEMENTS				
Coordinating Council	49,550	49,550	43,600	5,950
Administration	545,200	545,200	546,191	(991)
Total disbursements	<u>594,750</u>	<u>594,750</u>	<u>589,791</u>	<u>4,959</u>
DEFICIENCY OF RECEIPTS OVER DISBURSEMENTS	(124,750)	(124,750)	(111,080)	13,670
FUND BALANCE, BEGINNING OF YEAR	<u>211,935</u>	<u>211,935</u>	<u>252,031</u>	<u>40,096</u>
FUND BALANCE, END OF YEAR	<u>\$ 87,185</u>	<u>87,185</u>	<u>140,951</u>	<u>53,766</u>

*The accompanying notes are an integral part of this schedule.*

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

**Other Information –  
Budgetary Comparison Schedule – Elementary Learning Centers Fund  
For the Year Ended August 31, 2021**

	BUDGETED AMOUNTS		ACTUAL AMOUNTS	VARIANCE WITH FINAL BUDGET - POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
<b>RECEIPTS</b>				
Property and other taxes	\$ 10,217,852	10,217,852	10,376,012	158,160
State appropriations	695,424	695,424	721,151	25,727
Investment earnings	10,000	10,000	7,121	(2,879)
Total receipts	10,923,276	10,923,276	11,104,284	181,008
<b>DISBURSEMENTS</b>				
Elementary learning centers	9,184,922	9,184,922	7,754,634	1,430,288
Total disbursements	9,184,922	9,184,922	7,754,634	1,430,288
<b>DEFICIENCY OF RECEIPTS OVER DISBURSEMENTS</b>				
	1,738,354	1,738,354	3,349,650	1,611,296
<b>FUND BALANCE, BEGINNING OF YEAR</b>				
	8,272,925	8,272,925	9,032,269	759,344
<b>FUND BALANCE, END OF YEAR</b>				
	\$ 10,011,279	10,011,279	12,381,919	2,370,640

*The accompanying notes are an integral part of this schedule.*

LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES

**NOTES TO OTHER INFORMATION**

For the Year Ended August 31, 2021

**BUDGETARY COMPARISON SCHEDULE**

The Learning Community has provided budgetary comparison schedules for the General Fund and for each major special revenue fund that has a legally adopted annual budget. The budgetary comparison schedules include the original budget and final budget amounts. The original budget is the first complete appropriated budget adjusted by reserves, transfers, and other legally authorized changes before the beginning of the fiscal year. The original budget would also include amounts automatically carried over from prior years when required by law. The final budget is the original budget adjusted by all reserves, transfers, and other legally authorized changes applicable to the fiscal year as approved by the Learning Community Coordinating Council or otherwise legally authorized.

The Learning Community is required by State law to adopt annual operating budgets at the fund level for its three funds. Budgets are prepared and presented on the cash basis of accounting, which is consistent with the basis of accounting used in presenting the basic financial statements and with the requirements of the State of Nebraska Budget Act.

Public hearings are held to obtain taxpayer comments regarding the proposed budget, and the budget is legally adopted by the Learning Community Coordinating Council on or before September 1 through passage of a resolution in accordance with State statutes. Total disbursements cannot legally exceed the adopted budget. Any revisions for increases in the budget must be approved by the Learning Community Coordinating Council following a hearing to obtain taxpayer comments.



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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Charlie Janssen  
State Auditor

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LEARNING COMMUNITY OF DOUGLAS AND SARPY COUNTIES  
**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Independent Auditor's Report

Learning Community Coordinating Council  
Learning Community of Douglas and Sarpy Counties  
Omaha, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Learning Community of Douglas and Sarpy Counties (Learning Community) as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the Learning Community's basic financial statements, and have issued our report thereon dated June 27, 2022. The report notes that the financial statements were prepared on the cash basis of accounting.

***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Learning Community's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Learning Community's internal control. Accordingly, we do not express an opinion on the effectiveness of the Learning Community's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Learning Community's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Learning Community’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Additional Items***

We noted certain additional items that we reported to management of the Learning Community in a separate letter dated June 27, 2022.

***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Learning Community’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Mark Avery, CPA  
Assistant Deputy Auditor

June 27, 2022



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Charlie Janssen  
State Auditor

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June 27, 2022

Learning Community Coordinating Council  
Learning Community of Douglas and Sarpy Counties  
Omaha, Nebraska

We have audited the basic financial statements of the Learning Community of Douglas and Sarpy Counties (Learning Community), as of and for the year ended August 31, 2021, and have issued our report thereon dated June 27, 2022. In planning and performing our audit of the basic financial statements of the Learning Community, we considered internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements. An audit does not include examining the effectiveness of internal control and does not provide assurance on internal control. We also performed tests of the Learning Community's compliance with certain provisions of laws, regulations, contracts, and grants.

During our audit, we noted certain matters involving internal control over financial reporting and other operational matters that are presented here. This comment and recommendation is intended to improve the internal control over financial reporting or result in operational efficiencies in the following area:

## **Financial Statement Errors**

The Learning Community's financial statements were compiled by an accounting firm. The Auditor of Public Accounts (APA) then audited those financial statements. During our audit, we noted the following issues with the compiled financial statements:

- Three property tax receipts were recorded to the wrong funds during the year, which caused Property Tax receipts for the Capital Projects Fund to be overstated by \$98,857 and receipts for the Elementary Learning Centers Fund to be understated by \$98,857.
- Receipts for Investment Earnings were miscoded, causing a total understatement of \$4,819.
- The lease obligation for fiscal year 2022 was overstated by \$989 due to the incorrect rental rate used in the calculation.

The APA discussed the identified errors with the Learning Community, and all adjustments were made to correct the errors when proposed by the APA.

A good internal control plan and sound accounting practices require financial information to be complete and accurate. This includes procedures to ensure the financial statements are correct.

Without strong accounting practices to ensure financial information is complete, accurate, and in accordance with accounting standards, there is a greater risk that material misstatements may occur and remain undetected.

We recommend the Learning Community implement procedures to ensure financial information is complete, accurate, and compiled correctly.



*Learning Community Response: The Learning Community appreciates the suggestions of the State Auditor's Office to implement procedures that will make sure financial information is complete, accurate and compiled correctly. Significant steps have already been taken in this area and we look forward to improved accurate reporting in the future.*

\* \* \* \* \*

It should be noted this letter is critical in nature, containing only our comment and recommendation on the area noted for improvement and does not include our observations on any strong features of the Learning Community.

Draft copies of this letter were furnished to the Learning Community to provide its management with an opportunity to review and to respond to the comment and recommendation contained herein. The formal response received has been incorporated into this report. A response that indicates corrective action has been taken was not verified at this time, but it will be verified in the next audit.

This letter is intended solely for the information and use of the Learning Community, the appropriate Federal and regulatory agencies, and citizens of the State of Nebraska, and it is not intended to be, and should not be, used by anyone other than these specified parties. However, this report is a matter of public record, and its distribution is not limited.

Sincerely,

A handwritten signature in cursive script, appearing to read "Mark Avery", with a long horizontal flourish extending to the right.

Mark Avery, CPA  
Assistant Deputy Auditor